

Message Text

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ACTION SS-25

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R 240252Z AUG 73

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 9157

INFO AMEMBASSY CANBERRA

AMEMBASSY LONDON

AMEMBASSY SEOUL

AMEMBASSY TOKYO

C O N F I D E N T I A L USUN 2974

EXDIS

E.O. 11652: GDS

TAGS: PFOR KS KN UN

SUBJ: KOREA IN 28TH UNGA: AUG 23 WORKING GROUP MEETING

REF: USUN 2947

SUMMARY: AT AUG 23 KOREAN WORKING GROUP (WG) MEETING, ROK, UK, AUSTRALIA AND JAPANESE DELS RECOMMENDED INCLUSION OF LANGUAGE ON UNC IN DRAFT RES. UK EXPRESSED HOPE THAT USUN WOULD BE AUTHORIZED DISCUSS INCLUSION OF UNC LANGUAGE IN DRAFT RES. BASED ON PRELIMINARY REPORTS FROM SOME CAPITALS, CHANGES MADE IN PREVIOUSLY-REPORTED LANGUAGE ON OTHER ASPECTS. ACTION REQUESTED: DEPT'S REACTION TO DRAFT LANGUAGE AND AUTHORITY DISCUSS UNC PARA IN WG. END SUMMARY.

1. WG MET AUG 23 TO CONTINUE WORK ON DRAFT RES REPORTED REFTEL. NAGAI (JAPAN) NOTED THAT REFERENCE IN PREAMBULAR PARA TWO TO JOINT COMMUNIQUE BETWEEN ROK AND DPRK INCORRECT SINCE COMMUNIQUE TECHNICALLY NOT AGREED BETWEEN THESE TWO ENTITIES. WG AGREED TO PROPOSED CHANGE IN THIS PARA TO READ "NOTING THE JOINT COMMUNIQUE ISSUED AT SEOUL AND PYONGYANG ON 4 JULY 1972 AND THE CONTINUATION OF THE DIALOGUE BETWEEN THE TWO PARTS OF KOREA," HAM (ROK)

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SAID SEOUL DESIRED CHANGE IN OP PARA 1 TO EMPHASIZE

SEOUL'S INTERPRETATION OF DIALOGUE. WG AGREED TO REDRAFT THIS PARA TO READ "WELCOMES THE DIALOGUE, INITIATED BY SOUTH AND NORTH KOREA TO EASE TENSION ON THE KOREAN PENINSULA AND TO MAKE PROGRESS TOWARD THE PEACEFUL UNIFICATION OF KOREA, AND EXPRESSES THE HOPE THAT, FACILITATED BY SUCH STEPS AS RECIPROCAL VISITS AND COMMERCIAL EXCHANGES BETWEEN THE TWO PARTS OF KOREA, THE OBJECTIVES OF THIS DIALOGUE WILL BE ACHIEVED."

2. WESTON (UK) REPORTED LONDON'S CONCERN OVER LANGUAGE ON UNIVERSALITY IN OP PARA 3. WG REDRAFTED THIS PARA TO READ "EXPRESSES THE HOPE THAT, IN THE SPIRIT OF UNIVERSALITY, THE REPUBLIC OF KOREA AND THE DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA CONSIDER MEMBERSHIP IN THE UNITED NATIONS AS A FURTHER MEANS OF PROMOTING THE MAINTENANCE OF PEACE AND SECURITY IN THE AREA AND THUS THE GOAL OF UNIFICATION." WESTON SAID HE INSTRUCTED TO INSURE ROK AWARE THIS PARA COULD BE INTERPRETED TO FAVOR DPRK POSITION ON ADMISSIONS. HAM SAID AMBIGUITY OF PARA WHICH COULD SUPPORT EITHER ROK OR DPRK INTERPRETATION WAS MAJOR SELLING POINT OF LANGUAGE.

3. WESTON REPORTED UK, IN LIGHT OF ROK SOUNDINGS, NOW CONSIDERS IT NECESSARY INCLUDE REFERENCE TO UNC IN OP PORTION OF RES. WESTON SAID HE REPORTED TO LONDON THAT USUN HAS NO INSTRUCTIONS DISCUSS UNC LANGUAGE. ONDON RESPONDED THAT IT HOPED USUN WOULD SOON BE AUTHORIZED DISCUSS BOTH THE INCLUSION OF THE PARA ON UNC IN THE RES AND UNC LANGUAGE. WESTON SAID FCO CONSIDERS LANGUAGE ON UNC SHOULD BE INCLUDED IN RES FROM OUTSET SINCE IT TACTICALLY UNWISE TO INCLUDE IT LATER AND GIVE PSYCHOLOGICALLY DAMAGING IMPRESSION OF LOSING. ADDITIONALLY FCO FEELS THAT WITHOUT UNC LANGUAGE IN DRAFT CO-SPONSORS OF OUR RES WOULD BE UNABLE COPE WITH LANGUAGE ON UNC PROPOSED BY FRIENDS OF DPRK. HAM REITERATED SEOUL'S DESIRE TO HAVE UNC LANGUAGE IN DRAFT WE TABLE. CAMPBELL (AUSTRALIA) SAID CANBERRA NOW CONSIDERS UNC LANGUAGE SHOULD BE INCLUDED IN DRAFT BUT THAT CARE SHOULD BE TAKEN NOT TO GIVE IMPRESSION UNGA WAS GIVING SC INSTRUCTIONS. OHTAKA (JAPAN) SAID HE HAD NO CURRENT INSTRUCTIONS FROM TOKYO, AND AS OF AUG

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14 TOKYO WISHED DEFERRE DECISION ON WHETHER OR NOT HAVE OMNIBUS RES OR TO INCLUDE UNC LANGUAGE IN SUCH A RES. HOWEVER, OHTAKA SAID HE HEAVILY INFLUENCED BY ROK AND UK ARGUMENTS AND WOULD RECOMMEND TO TOKYO THAT RES WE TABLE INCLUDE AN OP PARA DEALING WITH UNC.

4. WG AGREED TO REPORT TO CAPITALS FOLLOWING OP PARA 4: "FURTHER EXPRESSES THE HOPE THAT THE SECURITY COUNCIL,

BEARING IN MIND THE RELEVANCE OF THE ARMISTICE AGREEMENT TO PEACE AND SECURITY IN THE AREA, WILL IN DUE COURSE GIVE CONSIDERATION TO THE ASPECTS OF THE KOREA QUESTION FALLING WITHIN ITS RESPONSIBILITY." HAM SAID HE CONCERNED THAT THIS LANGUAGE MIGHT NOT BE SUFFICIENT ENSURE ADEQUATE SUPPORT. HE REITERATED THAT ROK IS ONE OF LAST COUNTRIES TO DESIRE TERMINATION OF UNC. HOWEVER, TO AVOID UNACCEPTABLE UNGA DEFEAT AND AT LEAST TO APPEAR TO RESPOND TO REPEATED THIRD WORLD REQUESTS FOR MOVEMENT ON UNC, HAM SUGGESTED WG DEVISE CONTINGENCY LANGUAGE FOR UNC OP PARA IN ORDER TO ATTRACT FURTHER VOTES. HE EMPHASIZED THAT AS LONG AS OUR LANGUAGE DOES NOT ACTUALLY THREATEN UNC, WE COULD GO FAR IN OUR LANGUAGE TO APPEAR CONCILIATORY. HAM SAID WG FORMULATION ON OP PARA 4 DOES NOT ASK SC TO DO ANYTHING IN NEAR FUTURE. WG AGREED THAT IT DOES NOT POSSESS INFORMATION NOW INDICATING THAT EXPANSION OF ABOVE-QUOTED UNC LANGUAGE IS NECESSARY AND THAT ONE OF OUR OBJECTIVES AT NEXT WEEK'S CO-SPONSORS' MEETING WOULD BE TO SEE WHAT OTHERS MIGHT SAY ABOUT UNC. WG AGREED TO ALTERNATIVE LANGUAGE WHICH WOULD BE CONSIDERED FOR CONTINGENCY PURPOSES ONLY IF SOUNDINGS INDICATED IT NECESSARY CHANGE LANGUAGE. THREE ALTERNATIVES WOULD PRESENTLY BE BRACKETED AND WOULD BE FINAL CLAUSE FOLLOWING WORD "RESPONSIBILITY:" "IN ORDER TO ADJUST THE UN ROLE TO THE CHANGED CIRCUMSTANCES IN KOREA"; "INCLUDING THE USE BY THE UNIFIED COMMAND OF THE UN FLAG"; "INCLUDING POSSIBLE ALTERNATE ARRANGEMENTS TO THE UNC." HAM EMPHASIZED AND WG AGREED THAT THESE ALTERNATIVE CLAUSES ARE SUGGESTIONS ONLY FOR POSSIBLE FUTURE USE AND ARE NOT BEING RECOMMENDED FOR INCLUSION AT THIS TIME. WG AGREED REPORT LANGUAGE TO CAPITALS REQUESTING INSTRUCTIONS.

5. WG RESUMED DISCUSSIONS MORNING AUG 24.

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6. ACTION REQUIRED: REQUEST AUTHORITY TO DISCUSS LANGUAGE ON UNC AND DEPARTMENT'S REACTION TO OP PARA 4 LANGUAGE REPORTED ABOVE.

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